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RECEIVED IN THE UNITED STATES COURT OF APPEALS CLERK FOR THE DISTRICT OF COLUMBIA CIRCUIT

CHAMBER OF COMMERCE OF THE UNITED STATES OF AMERICA))) 15-130	6
Petitioner,) Case No. 15	
v.)	
FEDERAL COMMUNICATIONS		
COMMISSION and UNITED)	
STATES OF AMERICA,)	
Respondents.)	

PETITION FOR REVIEW

ORIGINAL Pursuant to Section 402(a) of the Communications Act of 1934, 47 U.S.C. § 402(a), 28 U.S.C. §§ 2342-2344, 5 U.S.C. § 706, and Rule 15(a) of the Federal Rules of Appellate Procedure, the Chamber of Commerce of the United States of America ("Chamber") hereby petitions this Court for review of an order of the Federal Communications Commission ("Commission") captioned In re Matter of Rules and Regulations Implementing the Telephone Consumer Protection Act of 1991, Declaratory Ruling and Order, CG Docket No. 02-278, WC Docket No. 07-135, FCC 15-72 (rel. July 10, 2015) ("Declaratory Ruling and Order"). A copy of the Declaratory Ruling and Order is attached to this Petition as Attachment A.

> Venue lies in this Court under 28 U.S.C. § 2343, and because this Court was selected pursuant to the lottery procedures set forth in 28 U.S.C. § 2112(a) as the

forum for consolidating multiple, previously filed petitions for review of the Declaratory Ruling and Order. See Consolidation Order, In re Rules & Regulations Implementing the Telephone Consumer Protection Act of 1991, MCP No. 134 (J.P.M.L. July 24, 2015).1

In the Declaratory Ruling and Order, the Commission vastly expands the scope of the Telephone Consumer Protection Act of 1991 ("TCPA") in several ways, including by sweeping in calls to wireless numbers made from equipment that is not currently able "to store or produce telephone numbers to be called, using a random or sequential number generator," and "to dial such numbers." 47 U.S.C. § 227(a)(1); see Declaratory Ruling and Order ¶ 10-24. The Declaratory Ruling and Order also improperly defines the term "called party" for purposes of the TCPA's prior express consent provisions as the "current subscriber (or nonsubscriber customary user of the phone)," rather than the intended recipient of a call. See Declaratory Ruling and Order ¶ 72. Moreover, it gives a caller only one call before imposing strict liability for calls made to numbers that, without the caller's knowledge, have been reassigned from a person who previously gave express consent—even if that one call goes unanswered or the circumstances surrounding the call otherwise could not have provided the caller with actual or

Those petitions are now pending in lead Case No. 15-1211 and consolidated Case Nos. 15-1218, 15-1244, and 15-1278. This petition should likewise be consolidated with those cases.

constructive knowledge of the reassignment, and despite the fact that there is no practical way to verify the continued accuracy of numbers before a call is placed. See id. ¶¶ 85-97. The Declaratory Ruling and Order also sets forth certain rules that limit the TCPA's consent defense. See id. ¶¶ 47-70, 98-102. Among other things, the Declaratory Ruling and Order provides that "a called party may revoke consent at any time and through any reasonable means" and affirmatively prohibits a caller from "limit[ing] the manner in which revocation may occur." Id. ¶ 47.

The Declaratory Ruling and Order's new, overbroad, and atextual interpretations of the TCPA will expose legitimate businesses across the country—of all sizes and types—to liability for simply attempting in good faith to communicate with customers who previously provided valid consent to be contacted. Furthermore, the Declaratory Ruling could turn even a mass-market smartphone into a covered "autodialer," and threatens to create an utterly unworkable regime for the logistics of receiving and processing consent revocation. Because the TCPA is increasingly the basis for class actions that seek crippling damages, *see id.* ¶ 6, these results are particularly harmful for the Chamber's members.

In these respects and others, the Declaratory Ruling and Order is arbitrary and capricious, an abuse of discretion, in excess of the Commission's statutory authority, and otherwise contrary to the Constitution and other laws; and was

adopted without observance of procedure required by law. Accordingly, the Chamber respectfully requests that this Court (1) vacate or reverse the unlawful parts of the Declaratory Ruling and Order, (2) remand those unlawful parts to the Commission for an order consistent with this Court's findings, or (3) provide such other relief as this Court deems appropriate.

Dated: September 2, 2015

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IN THE UNITED STATES COURT OF APPEALS RECEIVED OR THE DISTRICT OF COLUMBIA CIRCUIT

CHAMBER OF COMMERCE OF)	
THE UNITED STATES OF)	
AMERICA)	15-1306
Petitioner,)	Case No. 15
v.) ,	
FEDERAL COMMUNICATIONS)	
COMMISSION and UNITED)	
STATES OF AMERICA,)	
)	
Respondents.)	

CORPORATE DISCLOSURE STATEMENT

ORIGINAI Pursuant to Federal Rule of Appellate Procedure 26.1 and this Court's Rule 26.1, Petitioner the Chamber of Commerce of the United States of America ("Chamber") states as follows:

The Chamber does not have any parent corporation, and no publicly held corporation owns 10% or more of its stock. The Chamber is the world's largest business federation. It represents 300,000 direct members and indirectly represents the interests of more than three million companies and professional organizations of every size, in every industry sector, and from every region of the country. An important function of the Chamber is to represent the interests of its members in matters before the courts, Congress, and the Executive Branch.

Dated: September 2, 2015

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UNITED STATES COURT OF APPEALS

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15-1306 **CERTIFICATE OF SERVICE**

SEP - 2 2015

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I hereby certify that copies of the foregoing Petition for

Corporate Disclosure Statement have been served by hand, this 2nd day of September, 2015, upon the following parties:

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UNITED STATES COURT OF APPEALS

I further certify that I will cause a copy of the foregoing Petition for Review and Corporate Disclosure Statement to be served via hand delivery or first-class mail, postage prepaid, upon the following parties admitted to participate in the agency proceedings:

Document #1571290

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